Cross-National Evidence on the Burden of Age-Related Transfers

by Gary Burtless

The Brookings Institution

Retirement Research Consortium conference
Towards a Secure Retirement System

Washington, DC

August 2005

Dependency burden

- Age structure of the population
- Age pattern of factor income
 - >Gross income from labor
 - From capital & land interest, dividends, rent, flow of housing services from owner-occupied homes
- Age pattern of PAYGO transfers

Dependency burden

"Dependency tax" on factor income = <u>PAYGO Transfers</u> Total Factor Income

$$t = \frac{S a_i P_i}{S a_i (W_i + R_i)}$$

 a_i = Population in age group i

 P_i = Average PAYGO transfer in group i

 W_i = Average gross wage in group i

 \mathbf{R}_{i} = Average capital income in group i

What this paper does

- Tabulate comparable (LIS) data on the age distribution of transfers & factor income
 - > Finland

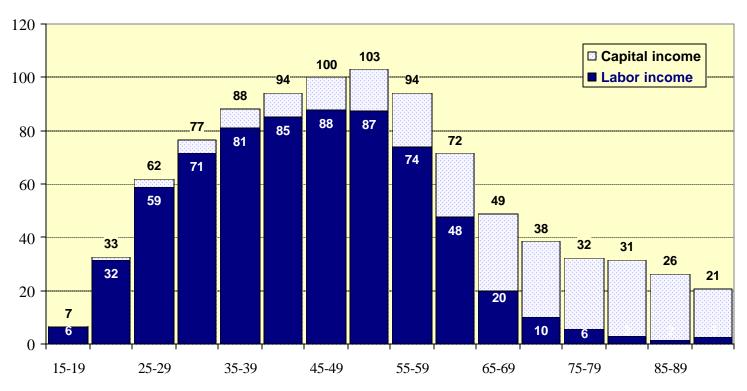
United Kingdom

➤ Germany

- United States
- Adjust reported income amounts to NIPA totals
 - > To include all employee compensation & capital income flows
 - ➤ To reflect under-reporting of wages, self-employment and capital income, and gov't transfers
- Calculate implied dependency tax (t), 2000-2050

Age profile of factor incomes: Unadjusted - Based on LIS income reports

Factor income received by average 45-49 year-old = 100

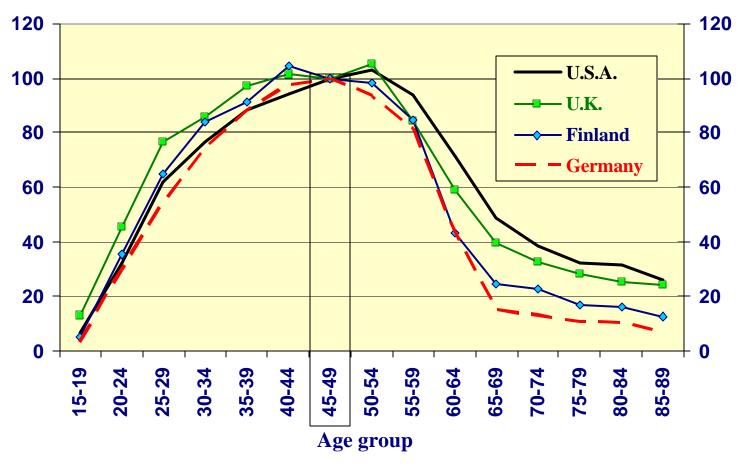


Age group: **United States**

Age profile of factor incomes:

Adjusted - Based on LIS and NIPA income

Gross factor income received as % of average factor income of 45-49 year-olds



Age profile of factor incomes

Labor income

- Rises steeply thru mid-40s in all countries
- Falls off faster after age 55 in Europe compared w/ USA
- Labor earnings of Adults 65-69 / Adults 45-49 :
 - 20% in USA
 - 5% in Europe.

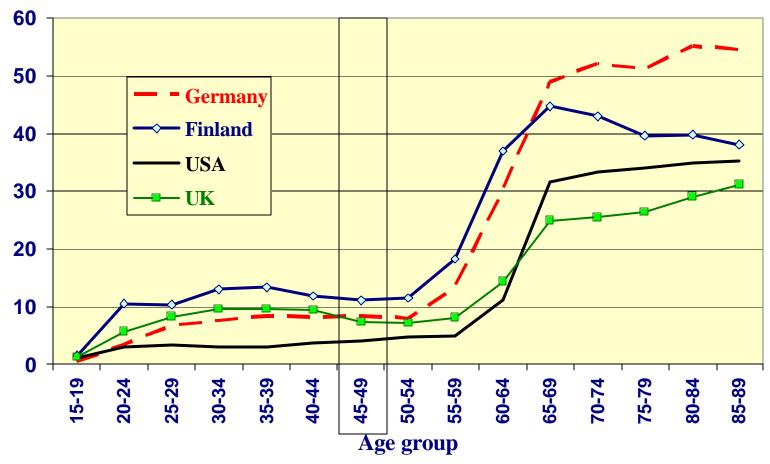
Capital income

- Rises thru ages 70 or 75 in all countries
- Higher at older ages in U.K. & USA than either Finland or Germany
 - Older Brits & Americans receive capital incomes that are twice those of older Finns & Germans
 - A surprise given low U.S. saving rate

Age profile of paygo transfers:

Adjusted - Based on LIS and NIPA income

Transfers received measured as % of average factor income of 45-49 year-olds

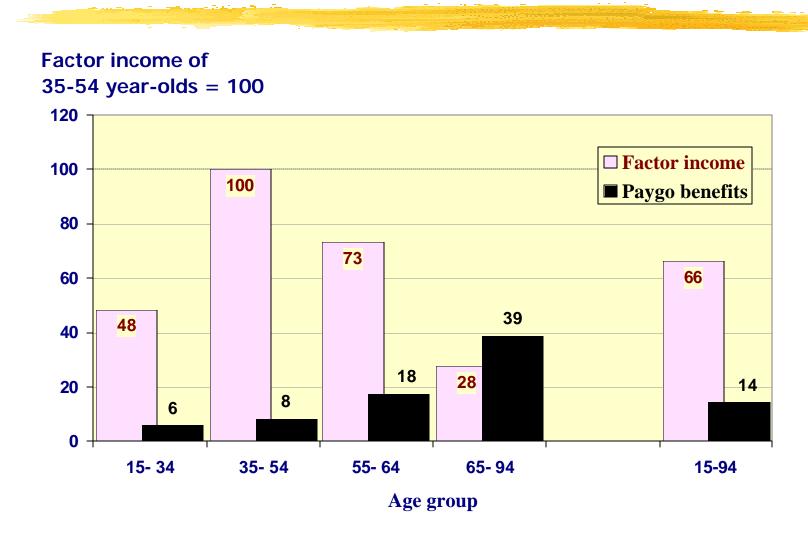


Age profile of paygo transfers

- Transfers are uniformly more generous for Finns & Germans than for Americans (at <u>every</u> age)
- At ages up thru 55, transfers received by Britons are as generous as those in Finland & Germany
- Past age 65 U.K. is the *least* generous of the four countries
- Past age 65, Germany is the *most* generous
- At ages 20-64, Finland is the most generous
- USA & Germany have steeply sloped age-profile of transfers:
 The aged fare relatively well in both countries

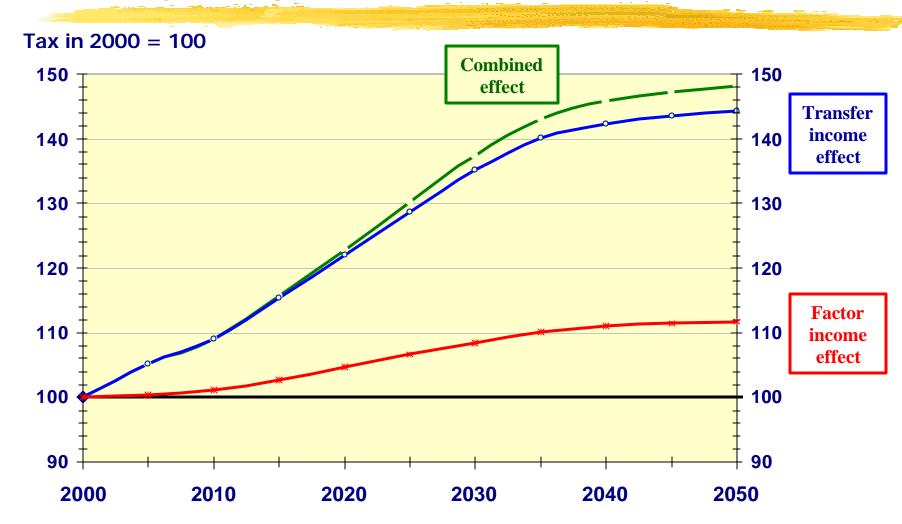
Simplified age profile of factor income & Paygo transfer benefits:

Four countries & 2000 population age profile



Impact of population aging on tax rate needed to finance paygo transfers:

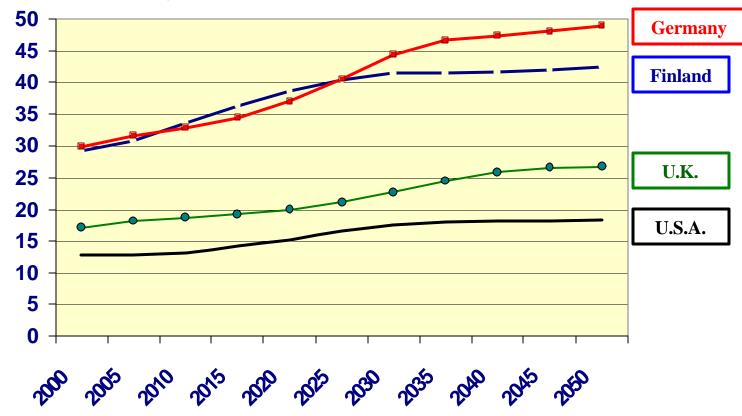
Four-country average, 2000-2005



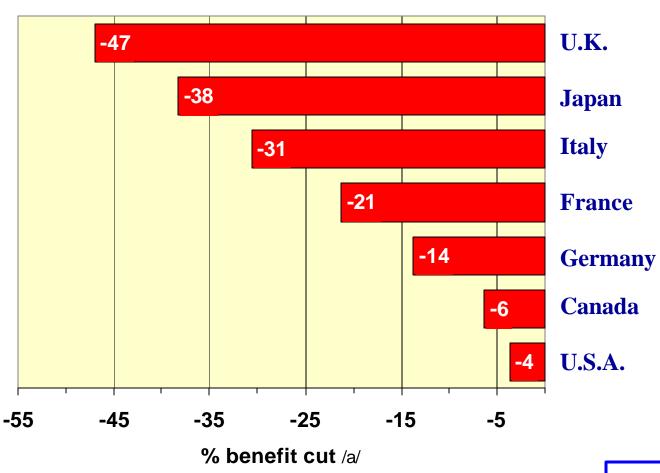
Impact of population aging on tax rate needed to finance paygo transfers:

Four countries, 2000-2005





% decline in average old-age pension relative to real average wage, 2000 – 2050



Source: OECD