Comments from Joseph Piacentini August 5, 2011 THE DOWNSIDE OF DEFAULTS

DOWNSIDE OF DEFAULTS

- × Lots of good findings
- × Helpful policy insights
- × But, how to translate into actual policy?
- Example relating to investment choice in 401(k) plans
- × Directions for future research

KEY FINDINGS AND POLICY INSIGHTS

- * "Information problems" increase probability:
 - + Of choosing by default
 - + Of regretting that choice
- "Quality, decision relevant information can reduce both default rates and regret"
- Policy should seek to improve communication and information
- * But can policy really improve information, and will better information solve information problems?

EXAMPLE: DEFAULT INVESTMENT

- * "Qualified Default Investment Alternative" (QDIA) – 2007 DOL rule confers fiduciary relief
 - + Target date fund
 - + Balanced fund
 - + Managed account
- Generally expected (and intended) to increase equity exposure and promote auto-enrollment
 + Higher returns – usually
 - + Higher participation, but some lower contributions

QDIA RULE: IMPACT ON 65+ POP IN 2034



2007 QDIA RULE – NOTICE REQUIREMENT

- × Provided in advance, and then annually
- Written to be understood by "average" participant
- × Must explain
 - + When contributions will be invested in the default
 - + Participants' right to actively direct investment and available investment alternatives
 - + The QDIA's investment objectives, risk/return characteristics, and fees

DISCLOSING INVESTMENT OPTIONS

 DOL rule (proposed 2008, finalized 2010) requires comparative chart showing returns, benchmarks, fees

Options (examples)	Historical returns	Benchmark returns	Fees and expenses
TDF	X.X%	Y.Y%	XX bps
Stock fund	X.X%	Y.Y%	XX bps
Company stock	X.X%	Y.Y%	XX bps
Bond fund	X.X%	Y.Y%	XX bps

(Stylized representation)

CONTINUED...

- Early focus group testing showed chart is helpful, but:
 - + Confused by abbreviations and jargon (need glossary?)
 - + Can't translate returns, fees to savings outcomes (need examples?)
 - + Too little information is already TMI

2008 PERFORMANCE OF "2010" TDFS



CONTINUED...

Subsequent focus group and large survey testing explored adding simple, graphic risk/return indicator to chart:

$\bullet \bullet \bullet \bullet = high \quad OOOO = low$

- Had no systematic effect on choices
- Less financially literate found it unhelpful or even overwhelming
- × Not included in final rule
- Choices are most affected by the order in which the alternatives appear!

HOW DOES IT REALLY LOOK?

APPENDIX to §2550.404a-5 - Model Comparative Chart

ABC Corporation 401k Retirement Plan Investment Options - January 1, 20XX

This document includes important information to help you compare the investment options under your retirement plan. If you want additional information about your investment options, you can go to the specific Internet Web site address shown below or you can contact [insert name of plan administrator or designee] at [insert telephone number and address]. A free paper copy of the information available on the Web site[s] can be obtained by contacting [insert name of plan telephone number].

Web site[s] can be obtained by contacting [insert name of plan administrator	www. website address						3-month U	JS T-Bill In	dex
telephone number].	G Fund/ Stable Value	4.36%	4.64%	5.07%	3.75%	1.8%	3.1%	3.3%	4.99%
	www. website address	3-month US T-Bill Index							
Document Summary	Generations 2020/	27.94%	N/A	N/A	2.45%	26.46%	N/A	N/A	3.09%
	Lifecycle Fund								
This document has 3 parts. Part I consists of performance information for pla	www. website address					22.052/		27/4	2 740/
part shows you how well the investments have performed in the past. Part II						23.95%	N/A	N/A	3./4%

Table 2 focuses on the performance of investment options that have a fixed or stated rate of return. Table

part shows you how well the investments have performed in th expenses you will pay if you invest in an option. Part III contains information a descent and a US aggregate bond under your retirement plan. index proportional to the equity/bond allocation in the Generations 2020 Fund.

Part I. Performance Information

2 shows the annual rate of return of each such option, the term or length of time that Table 1 focuses on the perfe ant options that do not have Table 1 shows appropriate ber investment opti Information ab

Table 1 shows how these	e options have performed	over time and a	r time and allows you to rate of return, and other information relevant to performance.				D Fund/	0.20% \$2	2.00	4.25% sales charge subtract	ed from amounts	withdrawn.				
appropriate benchmark for the same time periods. Past performance does not						Mid Cap ET	F									
investment option will perform in the future. Your investment in these optio				Ta	ble 2—Fix	ed Return Investments	Bond Fund	5		21/4						
Information about an option's principal risks is available on the Web site[s].						0.1	E Fund/	0.50% \$5	5.00	N/A						
				Name/	Return	Term	Other	Bond Index	·							
Table 1—Variable Return Investments			stments	Type of Option	407	0.1/	71 · · · · · · · · · · · · · · · · · · ·	Other			100/ -1	and the second sec	141.1.			
				H 200X/ GIC	H 200X/ GIC 4%		The rate of return does not change	F Fund/	0.46% \$4.60	4.60	10% charge subtracted from	amounts withdra	wn within			
Name/	Average Annual To	tal Return		www. website address	LIDOD	0	The first 10/21/	C Fund/			18 months of initial investin	ent.				
Type of Option	as of 12/31/2	(X		I LIBOR Plus/ Fixed-	LIBOR	Quarterly	The fate of return on 12/31/xx was	G Fund/	0.65% \$6	6.50	Amounts withdrawn may no	ba				
	1yr. 5yr. 10yr.	Since	lyr.	I ype investment	+2%		Tixed quarterly, but will never fail	Stable Valu	20/		competing option for 90 day	s after withdraw	u.			
		Inception		Account			is available on the option's Web si	Lifequale En	1.50% \$1:	5.00	Excessive trading restricts a	duttional purchas	es (other 20 ah	area at ago	The cost includes a	summed as abased for any
Equity Funds				www. website address			is available on the option's web si	Ellecycle Ful	iu		than contributions and toan		you own 50 sh	ares at age	me cost includes a	surrender charge for any
A Index Fund/ S&P	26.5% .34% -1.039	6 9.25%	26.46%	I Financial Services	3 759/	6 Mor	The rate of return on 12/31/yy was	Fixed Retur	n				bo, you will re	ceive \$500	payable to a spouse or	before appuity payments
500				Co / Fixed Account	3.7570	0 14105.	raturn is fixed for six months. Cut	H 200X / CI	C NI/A		129/ shares subtracted from		per monui ove	i you me.	hanaficiany if you dia	begin
www. website address				Investment			information is available on the ont	H 200A / OI	N/A		12% charge subtracted from				before payments begin	oegin.
B Fund/ Large Cap	27.6% .99% N/A	2.26%	27.80%	www.website.address			800-vvv-7777	LI IDOP Plus/ E	ived		5% contingent deferred cel				The death benefit is the	If your income payments
www. website address			US	www.website address			000- <i>jjj</i> -1111.	Tune Invest Acc	N/A		amounts withdrawny charge				total amount of your	are less than \$50 per
C Fund/ Int'l Stock	36.73% 5.26% 2.29%	6 9.37%	40.40%		Par	tII Fee a	nd Expense Information	Type invest Act	Jount IN/A		anniversary of each investo				contributions less any	month the ontion's issuer
www. website address							nu Expense intermuteu	I Financial Serv	Co./ N/A		90 days of interest subtract				withdrawals.	may combine payments
D Fund/ Mid Cap	40.22% 2.28% 6.139	6 3.29%	46.29%	Table 3 shows fee and ex	mense infor	mation for	the investment options listed in Tab	Fixed Accou	nt Iterr		before maturity					and pay you less
www. website address				Table 3 shows the Total	Annual Ope	rating Exp	enses of the options in Table 1. Tota	Investment			before maturity.					frequently, or return to you
Bond Funds				Expenses are expenses th	at reduce th	e rate of re	turn of the investment option. Table	Intestitent								the larger of your net
E Fund/ Bond Index	6.45% 4.43% 6.08%	6 7.08%	5.93%	Shareholder-type Fees.	These fees a	re in additi	on to Total Annual Operating Expen	The cumulative e	ffect of fees and exne	enses can	n substantially reduce the gr					contributions or the cash-
www. website address			В					savings. Visit the	Department of Labo	or's Web	site for an example showin					out value of your income
Other						Table 3-	Fees and Expenses	and expenses at h	ttp://www.dol.gov/eb	ications/401k employee.htm					shares.	
F Fund/ GICs	.72% 3.36% 3.11%	5.56%	1.8%					one of many fact	ors to consider when y	you deci	ide to invest in an option. Y	Generations	To provide a g	uaranteed	You have the right to elect	Maximum surrender
				Total Annual				about whether an investment in a particular option, along with your other			tion, along with your other i	2020 Variable	stream of inco	me for your	fixed annuity payments in	charge of 8% of account
				Type of Option	Opera	ing	Shareholder-Type I	achieve your financial goals.			Annuity	life, or some other period of		the form of a life annuity, a	balance.	
				Type of Option	Exper	ses						Option	time, based on your account	your account	joint and survivor annuity,	
					As a	Per			Pa	art III.	Annuity Information		balance in the Generations 2020 Lifecycle Fund.		or a life annuity with a term	Maximum transfer fee of
					%	\$1000									certain, but the payment	\$30 for each transfer over
				Equity Funds				Table 4 focuses	on the annuity options	s under t	the plan. Annuities are insu			amounts will vary based or	12 in a year.	
				A Index Fund/	0.18%	\$1.80	20 annual service charge subtracted	to receive a guara	inteed stream of paym	nents at r	regular intervals, usually be	www. website	This option is	available	the benefit you choose.	A
				S&P 500		1	ield in this option if valued at less th	lasting for your e	ntire life. Annuities a	are issue	d by insurance companies.	address through a va		able annuity	The cost of this right is	Annual service charge of
				B Fund/	2.45%	\$24.50	2.25% deferred sales charge subtract	company are sub	ect to its long-term in	inancial	strength and claims-paying		contract that y	our plan has	Annual Operating European	halow \$100,000
				Large Cap	0.700/	67.00	withdrawn within 12 months of purc			T-bl- 4	t tangette Ontinge		Compony	irance	Annual Operating Expenses	below \$100,000.
				C Fund/ International	0.79%	\$7.90 1:	5.75% sales charge subtracted from a			1 able 4	Annuity Options		company.		Lifecycle Fund listed in	
								Nama	Objectives / Gos	alc	Pricing Eactors				Table 3 above	
								Name	Objectives / Obj	a15	Frieng Factors				Tuble 5 uborte.	
								Lifatima	To provide a quarante	and	The cost of each share				The cost also includes a	
								Income Ontion	stream of income for	vour	depends on your age and				guaranteed death benefit	
								meome option	life based on shares	VOII	interest rates when you hu				pavable to a spouse or	
									acquire while you wo	ork. At	it. Ordinarily the closer				beneficiary if you die	
								www. website	age 65, you will recei	ive	you are to retirement. the				before payments begin.	
								address	monthly payments of	f \$10	more it will cost you to bu				The death benefit is the	
									for each share you ov	wn, for	a share.				greater of your account	
									your life. For examp	ole, if					balance or contributions,	
															less any withdrawals.	

Stock

Please visit www.ABCPlanglossary.com for a glossary of investment terms relevant to the

investment options under this plan. This glossary is intended to help you better understand

your options.

2010 PROPOSED CHANGE TO QDIA RULE

- × Additional requirements to explain TDF QDIAs:
 - + Asset allocation, and how it will change (glide path)
 - + When conservative endpoint will be reached
 - + Table or graph illustrating glide path
 - + If QDIA is dated (e.g., "2020 fund"), what the date means and what age group it is intended for
 - + Statement that QDIA may lose money and is not guaranteed to provide adequate savings
- Also amends disclosure of investment options

DIRECTIONS FOR FUTURE RESEARCH

- Developing specific solutions for specific information problems
 - + Can complex decisions be made simple to make?
 - + How to best communicate information (including role of electronic communication)?
- Developing strategies to improve outcomes when information problems can't be solved
 - + Developing conditional defaults?
 - + Identifying risk of regret and intervening?