

HOW DO THE CHANGING LABOR SUPPLY BEHAVIOR AND MARRIAGE PATTERNS OF WOMEN AFFECT SOCIAL SECURITY REPLACEMENT RATES?

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Abstract

This paper seeks to determine the impact of the changing lives of women – increased labor force participation/earnings and reduced marriage rates – on Social Security replacement rates. First, our estimates, based on the *Health and Retirement Study* and *Modeling Income in the Near Term*, show that Social Security replacement rates have dropped sharply at both the household- and individual-level, and the decline will continue for future retirees. Our second finding is that this aggregate change masks a complex relationship between replacement rates and the marital status and income levels of individuals. The decline in replacement rates over time is largest for married couples with husbands whose earnings are in the top tercile. Decomposing the reasons for the overall decline shows that increases in the labor supply and earnings of women explain more than one-third of the change. In contrast, the impact of changing marital patterns is relatively small. Much of the remaining explanation rests with the increased Full Retirement Age and changing claiming behaviors.

Introduction

The *Social Security Trustees Report* (U.S. Social Security Administration 2012a) states that replacement rates for the medium earner rose from about 30 percent in the 1970s to 40 percent in the 1980s, where they remain today. But replacement rates for individuals and households depend on more than Social Security provisions, they also depend on labor force activity and household arrangements.

While an extensive literature has explored how policy changes affect the Social Security program, only a few have focused on the impacts of demographic factors – importantly, the changing role of women.¹ Compared to thirty years ago, women today have higher levels of education, increased labor force participation, more stable career trajectories and higher salaries, and a higher probability of being divorced or never married.

This paper explores how the changing lives of women affect Social Security replacement rates and thereby the program's finances. The analysis starts with trends in replacement rates for current retirees based on the *Health and Retirement Study* (HRS), which contains lifetime earnings profiles of actual workers and provides details of workers' demographics and marital status. It then uses the *Modeling Income in the Near Term* (MINT) microsimulation model to project changes in replacement rates for future cohorts. The paper extends previous studies in that it makes use of rich data sources to produce replacement rates across a broad range of cohorts: Depression Era (born 1931-41), War Baby (1942-47), Early Baby Boomers (1948-53), Middle Baby Boomers (1954-59), Late Baby Boomers (1960-65), and Generation X (1966-75). Moreover, information on actual workers makes it possible to examine changes in replacement rates within cohorts by marital status and by income distribution.

Further, the paper decomposes the reasons behind changes in the replacement rates into contributing factors, such as labor supply, marital patterns, and the extension of the Full Retirement Age (FRA) and Social Security claiming decisions, using a Blinder-Oaxaca-decomposition method. This approach not only isolates the impact of the changing lives of women from other factors, but allows us to quantify how these sweeping changes in women's lives have contributed to the changes in replacement rates over time.

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¹Some recent examples include Butrica, Iams, and Sandell (1999), Butrica and Iams (2000), Favreault, Sammartino, and Steuerle (2002), and Iams et al. (2009). Earlier work includes U.S. Department of Health, Education, and Welfare (1979), Burkhauser and Holden, eds. (1982), Congressional Budget Office (1986), Ferber (1993), Harrington Meyer (1996), Ross and Upp (1993), and U.S. Department of Health and Human Services (1985).

This paper focuses on replacement rates – benefits as a percent of pre-retirement earnings. As wages have risen over time, so have the level of Social Security benefits; therefore relative measures such as replacement rates, rather than absolute measures, are more appropriate when assessing the degree to which the program helps retirees maintain their standard of living in retirement. Of course, Social Security is only one component of retirement income, and therefore Social Security replacement rates alone do not provide a complete measure of retirement income adequacy. However, because Social Security is the largest source of retirement income for a majority of retirees, the Social Security replacement rate is an important measure of retirement income adequacy.

The paper proceeds as follows. Section 2 documents how women's roles have changed over time. It also presents a brief overview of prior studies. Section 3 describes the construction of the data and the methodology. Section 4 summarizes the trends in replacement rates across cohorts and within cohorts by marital status. Section 5 discusses the decomposition procedure to investigate how much the changing roles of women – characterized by both labor force activity and marital patterns – explain the differences in replacement rates across cohorts. The final section concludes.

The findings can be summarized as follows. First, the changing role of women has led to a marked decrease in the proportion of pre-retirement income Social Security replaces at both the household- and individual-level, and the decline will continue for future retirees. Second, changes at the aggregate level mask the more complex relationship by marital status. The change is relatively modest for the never married, but larger for married, divorced, and widowed households. And the decline in replacement rates for couples is largest for households with husbands' earnings in the top tercile. At the individual level, the decline in replacement rates is most dramatic for widows, and the decline is more pronounced for women than for men.

Third, the decomposition analysis shows that changes in labor force participation, including increased labor supply and earnings, account for more than a third of the difference in replacement rates between individuals born in the early 1930s and Generation Xers (born 1966 - 1975). While marital patterns have also changed dramatically over time, the impact of this factor is relatively small. However, differences in the FRA and claiming behaviors across cohorts also explain a significant fraction of the change in replacement rates. Nevertheless, up to 30 percent of the change across cohorts cannot be attributed to differences in mean characteristics identified

in our analysis and remain 'unexplained.' These unexplained differences could be driven in part by the underlying assumptions used for the projection, as the explanatory power of the models is significantly higher for comparisons of cohorts who have already claimed Social Security benefits or will do so in the near future. As cohorts get further apart, the explanatory power of the models declines.²

Background

Social Security Program

Before exploring how women's labor force activity affects replacement rates, it is necessary to understand how Social Security benefits are determined. Social Security benefits, which over a third of beneficiaries aged 65 or older depend on for 90 percent or more of their total income, are programmatically linked to both earnings and marital histories (U.S. Social Security Administration, 2012b). Social Security pays retired-worker benefits to individuals who have accumulated 40 or more quarters of earnings in covered employment over their lives. Benefits at the FRA are the result of a three-step process. First, a worker's previous earnings are restated in terms of today's wages by indexing past earnings up to age 60 to wage growth. Second, indexed earnings for the highest 35 years are then averaged and divided by 12 to calculate Average Indexed Monthly Earnings (AIME). The final step is to calculate the Primary Insurance Amount (PIA), which is the sum of applying three separate percentages to portions of the AIME. The portions are determined by earnings thresholds – or "bend points" – that are indexed to wage growth, and thus depend on the year in which a person reaches age 62. Specifically, for workers first becoming eligible for benefits in 2013, their PIA is the sum of:

- 90 percent of the worker's first \$791 of AIME, plus
- 32 percent of AIME between \$791 and \$4,768, plus
- 15 percent of any AIME in excess of \$4,768.

This PIA is recalculated as long as the individual remains employed; it is indexed to prices from age 62. The benefit actually paid depends on when the worker claims. Benefits paid between age 62 and the FRA are actuarially reduced, and benefits paid between the FRA and 70 are actuarially increased.

²Results related to later cohorts are subject to the uncertainty associated with the projection and should be interpreted with caution.

In addition to the worker's benefit, Social Security provides dependent benefits to qualified spouses of retired workers. While these benefits are not gender based, they typically go to women because women tend to work less and earn less than men. Thus, a wife is entitled to two types of benefits: 1) a spouse's benefit that will top up her own retirement benefit to 50 percent of her husband's PIA (unreduced for his early retirement); and 2) a survivor's benefit that will top up her own benefit to 100 percent of her husband's benefit (reduced for early retirement). Dependent divorced spouses are entitled to benefits if their marriage lasted at least 10 years. A person with a previous marriage that ended in widowhood is also eligible if the deceased spouse was fully insured.

When most people retired as married couples and most women did not work, it was straightforward to calculate replacement rates. The wife who claimed at her FRA was entitled to a benefit equal to 50 percent of her husband's (given that he also claimed at FRA), so if the replacement rate for the typical worker was 40 percent, the replacement rate for the couple would be 60 percent. As women went to work, the calculation became less obvious, since married women were entitled to the larger of the spouse's benefit or the benefit they could earn on their own. Further, over time, the share of women never-married or ever-divorced reaching retirement has increased and will continue to rise. The following section discusses changes in women's economic and social lives and their implications for Social Security replacement rates.

Women's Economic and Social Lives: Striking Changes and Their Implications

On virtually every dimension, women's economic and social lives have changed, and these changes are remaking the current and future profile of the U.S. retiree population. This section describes the changing role of women in two key dimensions: labor force participation and marital status.

Labor market trends

Women's labor force participation has risen dramatically over the last five decades. While only 37 percent of women age 20-64 worked in 1950, more than 71 percent worked by 2011. Figure 1 describes the labor force participation rate of women age 25-34 by birth cohort. For women of Generation X, 73 percent were in the labor force at age 25-34, more than twice the rate of women born in the early 1930s.

This increase in labor force participation has occurred mostly among married women: between 1970 and 2010, the percentage of married women in the labor market rose from 40 percent to 61 percent (Kreider and Ellis 2011). By birth cohort, 34 percent of married women age 25-34 born in the early 1930s were in the labor force; the corresponding number for married women of Generation X is close to 70 percent (Figure 1).

Participation levels do not tell the whole story: type of occupation and pay scale are also important to fully understand how labor market trends affect the economic status of women. With respect to job type, women are moving away from lower paying jobs towards managerial and professional positions with higher wage rates. Currently, 40 percent of women are in managerial and professional jobs, compared to just 18 percent in 1975 (U.S. Department of Labor 2010).

The gender difference in wages has endured, but it is declining. Women who work full time are now earning 80 percent of the male wage compared to 62 percent in 1979 (U.S. Bureau of Labor Statistics 2008). Figure 2 describes the median ratio of the wife's to husband's AIME by cohort. Generation X wives are projected to earn about 68 percent of their husbands' lifetime earnings, which is 2.3 times the ratio for wives born in the early 1930s. As more women enter the labor force and women's earnings increase relative to their husbands' earnings, more women qualify for worker-only benefits. Similarly, the proportion of women receiving only spousal or widows' benefits will decline over time.

Marriage trends

Dramatic changes in family formation have occurred in the last four decades. Two family formation behaviors – marriage and divorce – are critical to determining Social Security outcomes and adequacy.

Marriage rates have fallen sharply over the past few decades. Figure 3 summarizes marriage trends for women by cohort and age. While 84 percent of women born in the early 1930s were married at age 25-34, the proportion declines to less than 60 percent for Generation Xers. While nearly 70 percent of women in the oldest cohort were married at ages 55-64, the number is projected to decline for Generation Xers to only about 56 percent. Along with changing marriage rates, the median age at first marriage has also increased from 20.3 in 1950 to 25.1 in 2000 (Kreider and Ellis 2011).

Divorce rates increased rapidly from 1960, peaked in 1979, and have remained flat since the mid-1980s. Although the divorce rate has leveled off, the characteristics of divorce have been changing. In particular, the duration of marriages ending in divorce appears to have declined among more recent cohorts of women. Among first marriages, the share of those who remained married at their tenth anniversaries declined from 82.8 percent for those married in 1960–1964 to 74.5 percent for those married in 1990–1994 (Kreider and Ellis 2011).

As a result of trends in marriage, divorce, and marriage duration, a higher percentage of women are likely to enter retirement without having married or having been married only for a short time, which has important implications for their retirement security generally and their Social Security benefits specifically.

Literature to Date

While an extensive literature has explored how policy changes affect the Social Security program, only a few studies have focused on the impact of demographic factors – particularly the changing lives of women. Using MINT, Butrica, Iams, and Smith (2007, 2012) examine how sweeping demographic/economic changes, including rising educational attainment, changing marital patterns, changes in female and male labor force participation and earnings, and the increasing share of immigrants and minorities impact retirement income across generations. They find that total income replacement rates will decline and Baby Boomers and Generation Xers are less likely to have enough postretirement income to maintain their preretirement standard of living compared with current retirees.

A few studies have focused specifically on women. Butrica and Smith (2012a) explore the impact of women's increasing labor force participation and earnings on married women's Social Security benefits and find that the share of married women projected to receive spouses' benefits at retirement has declined in more recent birth cohorts. Although most wives will still be eligible for survivor benefits, the share ineligible is projected to double between cohorts. Using the *Current Population Survey* (CPS), Munnell, Sanzenbacher, and Soto (2007) evaluate the increased labor force participation of wives on the Social Security replacement rate of couples and find that, over the last forty years, the replacement rate for the hypothetic average couple has declined from 50 percent to 45 percent.

Another strand of literature examines changes in marital patterns and the economic well-being of divorced women in retirement. For instance, Butrica and Smith (2012b) find that changes in women's earnings and work patterns along with marriage-duration trends result in more divorced women receiving retired-worker benefits based on their own earnings. However, those who do not meet the 10-year marriage requirement are projected to have low retirement income and high poverty rates.

The following analysis, which builds on the existing literature, has three goals. The first is to investigate how Social Security replacement rates have changed across a broad range of cohorts and within cohorts by marital status and by income. Second, the study aims to improve on estimates of the previous studies by using data from two different households surveys matched with administrative records. The third goal is to explain the extent to which the changing lives of women can explain the pattern of replacement rates across cohorts.

Data and Methodology

Data

For the analysis of current retirees, the data come from the HRS 1992 through 2010 waves, matched to the Social Security administrative earnings records, covered earnings from 1951 through 2008.³ The HRS is a nationally representative longitudinal study of older Americans. The survey began in 1992 with an initial cohort of 12,652 individuals from 7,607 households in which at least one member was born between 1931 and 1941. Additional cohorts were added later. Individuals may consent to have their Social Security earnings histories linked to the survey and approximately 70 percent of respondents have done so. Our HRS sample is grouped into four birth cohorts: Depression Era 1 (Depression 1, 1931-1935), Depression Era 2 (Depression 2, 1936-1941), War Baby (WB, 1942-1947), and Early Baby Boomers (EBB, 1948-1953).^{4,5}

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³The matched administrative earning records will allow us to accurately calculate the replacement rates and avoid the reporting errors that are common in public use surveys.

⁴We did not include the Children of the Depression Era (CODA), born in the late 1920s. When we first observed individuals of the CODA cohort in 1998, they were 68-74 years old and about 40 percent were widowed. Because of the selection bias due to mortality, the replacement rate calculated using the HRS for the CODA cohort does not represent the replacement rate of all individuals born during this period. Further, for the majority of widows (widowers) of the CODA cohort, we do not have the information on their late spouses. Thus, we decided to exclude the CODA cohort from our analysis.

To project the replacement rate for future retirees, we use MINT. MINT is a microsimulation model developed by the Social Security Administration. MINT links individuals' demographic information, marital histories, and information on income and wealth from the *Survey of Income and Program Participation* (SIPP) with their earnings and benefit histories from SSA administrative data. Based on these data, MINT projects each retiree's income from Social Security benefits, pensions, assets, and earnings (for working beneficiaries). Making use of MINT, we are able to project the changes in replacement rates for Middle Baby Boomers (MBB, 1954-1959), Late Baby Boomers (LBB, 1960-1965), and Generation X (Gen X, 1966-1975), cohorts where female labor force participation and marital patterns have changed most dramatically. MINT can be also used to estimate benefits for households that are already retired.

Replacement Rate Calculations

In this study, the replacement rate is defined as the ratio of the unit's (person or household) Social Security benefit to their AIME. See later in this section for details. As discussed in Purcell (2012), there is no common means of measuring replacement rates. Whether a given replacement rate represents an adequate retirement income depends on whether the denominator in the replacement rate calculation is an appropriate measure of preretirement earnings. We use AIME in the replacement rate calculation rather than peak or final earnings because the AIME measures lifetime earnings and thus reflects available resources over individuals' careers from which they could reasonably accrue retirement income.

Estimating the replacement rate is a three-step process. The first step is to construct the lifetime earnings profile. The second step is to estimate Social Security benefits based on earnings and marital status. The third step is to calculate replacement rates at time of first benefit receipt, taking account of actuarial adjustments for early and late claiming.

⁵Since in our MINT sample, the Depression Era cohort is separated into two cohorts: Depression Era 1 (born between 1931 to 1935) and Depression Era 2 (born between 1936 and 1941) and they come from two versions of the MINT model-MINT5 and MINT6, we separate our HRS sample of the Depression Era into two groups as well to be consistent.

⁶For descriptions of versions 5 and 6 of MINT, see Smith et al. (2007, 2010, respectively).

⁷To ensure that our cohort estimates are representative, and to minimize survival bias, we use two versions of the MINT model – MINT 5 and MINT 6. Statistics related to the first half of the Depression Era cohort—the Depression Era 1 cohort (1931-1935)—in our analysis are derived from MINT 5, while the rest of the cohorts are extracted from MINT 6. MINT 5 derives data from the 1990 to 1996 SIPP, while MINT 6 uses the 2001 and 2004 panels of the SIPP.

Lifetime Earnings

Lifetime earnings serve as a base for calculating career average indexed earnings and Social Security benefits. As noted, in the HRS, the administrative data provide Social Security earnings histories back to 1951 for the approximately 70 percent of the sample that has given permission to link. While previous work has documented that giving permission to link is nonrandom (Haider and Solon 2000), the distribution of Social Security benefits is similar across the linked and non-linked respondents (Kapteyn et al. 2006). Thus, for the approximately 30 percent of the HRS sample that has not given permission to link, we follow Gustman and Steinmeier (2001) and estimate earnings histories based on survey data on previous jobs and wages, using the estimated returns to tenure from Anderson, Gustman, and Steinmeier (1999).

MINT projects each person's mortality, entry to and exit from Social Security Disability Insurance rolls, and age of first receipt of Social Security retirement benefits. For younger cohorts, MINT projects their income and characteristics into the future, adjusting for expected demographic and socioeconomic changes. Further, MINT accounts for major changes in the growth of economy-wide real earnings, the distribution of earnings both between and within birth cohorts, and the composition of the retiree population. Since MINT is designed to simulate the whole earnings profile, no additional simulation is needed.

Social Security Benefits

As discussed in Section 2, the Social Security PIA is calculated by applying a piecewise-linear formula to each worker's AIME. In computing the AIME using the HRS, earnings prior to age 60 are indexed by the average wage index for the year the individual attains age 60.

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⁸To project earnings beyond the year at which the individual last gave permission to match to the administrative data, we again follow Gustman and Steinmeier (2001). For individuals with self-reported earnings, the assumption is that the average of their real earnings observed in the last three reported periods persist until their expected claiming date. The actual claiming age is used if respondents have already claimed Social Security benefits. For those yet to claim, we assume that respondents claim Social Security benefits at their self-reported expected retirement age. If the expected retirement age was greater than 70, or if the individual indicated that he never expected to retire, a retirement age of 70 is used unless the individual had already worked beyond that age. If the respondent did not provide an expected retirement age, we assign them a claiming age so that the age distribution of claiming matches the Social Security reported claiming ages (U.S. Social Security Administration 2010, Table 6.B5.1). Combining the actual earnings with the simulated earnings yields a complete earnings profile for each individual in the HRS sample from 1951 to retirement age.

⁹In cases where spouses are of different ages, their AIMEs are indexed to different years (although we adjust them for inflation to bring them to same year dollars – the year when both spouse first are receiving benefits). The overall effect of this different indexing on the denominator of the couple's replacement rate depends on the distribution of wife and husband's individual replacement rates, and age differences in the population. To the extent that the

Earnings after age 60 are not indexed. AIME is the simple monthly average of the indexed earnings in the 35 highest-earnings years. A retiree is entitled to a benefit equal to the PIA at the FRA. A worker may choose to retire as early as age 62, with reduced benefits. If a worker delays receipt of benefits to an age as late as 70, the eventual benefits are permanently increased for each year of delay.

Marital status at the age of retirement and marital history are important in determining spousal or survivor benefits. For those who have claimed Social Security, marital status is determined at the time of first benefit receipt. In the HRS data for those not yet retired, the assumption is that last reported marital status does not change before retirement. If divorced with a previous marriage that lasted 10 or more years, we first determine if the ex-spouse is in the sample. If the ex-spouse is not in the sample, we match the respondent to someone else in the survey by gender, education, race, and 5-year birth year band. We then use the earnings histories of the matched spouse to compute the spousal and survivor benefit available from the ex-spouse. For the widows (widowers) whose deceased spouses are missing from the sample, we match the respondents with another widow(er) in the sample, based on gender, race, education, 5-year birth cohort, and retirement age. We then use the earnings histories of that person's deceased spouse to estimate survivor benefits.

The calculation of benefits is done in an analogous way using data from MINT. MINT observes marriage patterns in the periods covered in the SIPP panels when husbands and wives can be precisely identified. For individuals projected to change marital status after the last SIPP observation (or whose former spouses from before the SIPP panel are not observed), the model statistically matches married individuals with a spouse with characteristics of a likely match. The spousal and survivor benefits then are calculated using these observed and imputed spouses.

majority of couples in our dataset have wives who are younger, and wives tend to have higher individual replacement rates than husbands, and to the extent that wages grow faster than inflation, our household replacement rates for couples might be a bit overstated, as compared to a situation when both spouses have earnings wage indexed to the same year.

Mortality Adjustments

In the 2010 HRS, a portion of WB and EBB respondents are not yet retired, so mortality adjustments are needed because some may die before claiming. ¹⁰ The mortality assumptions are imbedded in MINT; therefore, no additional adjustments or projections are needed (see Smith et al. 2010, page II-11).

Social Security Replacement Rates

For currently married households, the replacement rate is the ratio of household benefits, which is the sum of the benefits of both husband and wife, to the sum of AIMEs of the couple. It is calculated at the first time that both spouses are receiving their Social Security benefits. In the case of individuals who find themselves widowed or divorced at the time they first start receiving benefits, we create a lifetime shared earnings measure, which equals the individual's earnings in years when he was not married and the average of the couple's earnings in years in which he was married. Thus, the household replacement rate for widowed and divorced persons is the ratio of the benefit that the widow(er)/divorcee receives to the average lifetime shared indexed earnings. At the individual level, the replacement rate is calculated as the ratio of the benefit this individual receives (can be spouse/survivor or retired worker benefit) to his/her own career average indexed earnings. ¹¹

The Picture by Cohort

The data from the HRS for the Depression Era (1 and 2), WB, and EBB cohorts suggest several reasons why Social Security replacement rates have changed over time (Table 1). Marriage rates have declined across cohorts, and the labor force participation of women has increased (based on Social Security quarters of coverage). The share of individuals that are

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¹⁰The mortality assumptions imbedded in these calculations start with mortality tables from the SSA, which have data by age and gender. These tables are then adjusted, based on Brown, Liebman and Pollet (2002), to reflect the fact that survival probabilities vary with education and race. We estimate the average mortality rate for each calendar year starting from 2010 through 2045 (the year that the youngest person of the Generation X reaches age 70); then based on these estimated mortality distributions, we assign a death year to individuals with the lowest survival probability at that specific year. For instance, if 5% of the sample is expected to die in 2011, we assign individuals at the bottom 5 percent of the survival probability distribution a death year of 2011.

¹¹For individuals who do not have positive lifetime earnings, the replacement rate is undefined.

¹²Social Security pays retired-worker benefits to individuals who have accumulated 40 or more quarters of earnings in covered employment over their lives. Therefore, the average quarters of work is a crucial factor in benefit eligibility. An individual can earn up to 4 quarters of coverage per year. The amount of earnings for a quarter of

divorced or never married when they first claim has risen from about 29 percent to 44 percent. Quarters of work have increased dramatically for women, by about 20 to 40 percent over time for the married, widowed, and divorced. These changes have increased the share of women eligible for Social Security retired-worker benefits based on their own earnings: only 50 percent of women were eligible for benefits as a retired worker for the Depression Era 1 cohort compared to 73 percent for the EBB. 13 At the same time, women eligible for only auxiliary benefits declined from 25 percent for the oldest cohort to about 9 percent. Along with the increased female labor market attachment, household AIME has gone up, with the biggest increase for married couples. While the benefits have also increased over time, the changes are relatively modest compared to the changes in AIME, suggesting that replacement rates may fall.

Changes in Replacement Rates over Time

Current Retirees: Actual Earners in the HRS

Table 2 presents changes in individual replacement rates from the Depression Era 1 cohort to the EBB, using the HRS data and the methods described above: the median replacement rate for all groups has declined over time, from 47 percent for the Depression Era 1 cohort to 39 percent for the EBB. 14 The aggregate trend masks more complex patterns by gender and marital status. The decline is more dramatic for women than for men. And the drop in the replacement rate for women is substantially larger for the currently married, divorced, and widowed compared to the never married. These patterns reflect the changing labor force participation of married women. The more that married women work, the more they earn their own benefits, which reduces their eligibility for spousal benefits and lowers their replacement rate.

The change in median household replacement rates largely mirrors that of individual replacement rates (Table 3). 15 Among married couples, the results are broken down by "single-

coverage in 2012 was \$1,130. Since most jobs are covered by social security, Social Security quarters of coverage is a good proxy for measuring the labor market attachment.

¹³See also table 5.A14 in the Annual Statistical Supplement to the Social Security Bulletin (U.S. Social Security Administration 2011) for similar comparison of the distribution of women's benefit entitlement over time.

¹⁴We use median for replacement rates in order to make the descriptive statistics easily comparable to previous studies and because replacement rates are more prone to outliers – e.g. cases where earnings are very low – such as the cases of widows and divorced women. This is not a concern for other variables in Table 1.

¹⁵When replacement rates are evaluated at household-level, each married couple household only counts once; and the household observation is assigned to the birth cohort of the husband.

earner" and "two-earner" households; a single-earner household is one in which only one spouse works long enough to qualify for Social Security worker benefits, and two-earner households are defined as both spouses qualifying for benefits based on own earnings history. ¹⁶ The results show that the decline is particularly large for two-earner households compared to single-earner households. This outcome reflects the fact that working wives add substantially more to the couple's pre-retirement earnings than they do to their Social Security benefits. ¹⁷

Tables 4.1-4.3 shifts the focus from marital status to earnings and show replacement rates of married couples by the husband's earnings. The replacement rate has declined relatively more for households with husbands in the top tercile of the earnings distribution than for households with a husband in the bottom tercile, in terms of changes in proportion from the baseline. This pattern likely reflects the change in the correlation of husbands' and wives' earnings. Schwartz (2010) reports that the earnings of husbands and wives were negatively correlated in the late 1960s and 1970s but as highly educated women went to work, the correlation became positive.

Future Retirees: Projections Using MINT

Although the growth in women's labor supply has slowed, later cohorts will have a much larger percentage of women who will have spent most of their lives in the labor force. Further, the share of women who are never married or divorced among all women reaching retirement has increased and will continue to increase. These two phenomena suggest that replacement rates for future retirees will keep changing. To investigate to what extent the replacement rate changes by birth cohort, specifically, for future retirees, we use MINT to project replacement rates for Middle Baby Boomers, Late Baby Boomers, and Generation X. The results are presented in Tables 5 and 6 (vs Tables 2 and 3 for the HRS sample).

While the main motivation of using MINT is to project outcomes for future retirees, the rich information in MINT also allows us to estimate replacement rates for earlier cohorts, which provides an external comparison to our HRS estimates. Comparing overlapped cohorts shows that MINT and HRS estimates of replacement rates are largely consistent, although MINT estimates are somewhat higher and the estimated decline for the first four cohorts is slightly

¹⁷ It should be mentioned that by definition our measures are censored at the tax maximum and as a result they cannot capture the effects at the very top of the earnings distribution.

¹⁶ "Two-earner" households include those where one spouse is dually entitled. Respectively, 'single-earner' households are those in which one of the spouses is eligible only for auxiliary benefits.

smaller (Tables 5 and 6). For instance, while the HRS data show that replacement rates of currently married households declined from 46 percent to 37 percent (about 19.5 percent from baseline) between the Depression Era 1 and EBB cohorts (Table 3), MINT shows a decline from 47 to 42 percent (about 11 percent, Table 6).

A close look at demographics of the MINT sample reveals possible sources of the difference (Table 7 vs. Table 1). Compared to the HRS, the MINT sample is relatively more educated, more likely to be married, and less likely to be divorced or never married. In terms of labor force participation, while the females of the HRS sample work more than those of MINT, the males work less. Consequently, the proportion of females that is eligible for own retired worker benefit is higher for the HRS sample compared to the MINT sample. In addition, across groups, beneficiaries in the HRS have higher AIME values as compared to MINT, which is likely contributing to lower replacement rates on average. While investigating what embedded assumptions of MINT lead to these differences is outside the scope of this study, the differences between MINT and the HRS should be taken into account when assessing projections for future retirees.

The characteristics of future retirees reveal a continuing decline in the share of households that retire as married couples, and an increase in never married and divorced households as a share of households at retirement. Table 7 also shows that the number of quarters covered keeps rising for women of younger cohorts. Consequently, more women will be eligible for own worker benefits at retirement, with the fraction increasing from 68 percent for the EBB to 75 percent for Generation Xers.

Projections from MINT indicate that the replacement rate will continue to decline for future retirees. At the individual level, the replacement rate will decline from 46 percent for the EBB to 40 percent for Generation X (Table 5), and at the household level, the decline is from 45 percent to 39 percent (Table 6). Further, for both the earlier and later cohorts, the decline in replacement rates occurs across all income groups, but is more pronounced in the highest income tercile (Tables 8.1-8.3). This pattern reflects the influx of highly educated women into the workforce among the two-earner couples.

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¹⁸While the declining replacement rates indicate that benefits as a percent of pre-retirement earnings are expected to drop, the benefits in real terms are expected to keep rising for all household groups (see table 7).

Surprisingly, MINT projects that replacement rates will decline more for single-earner households than for two-earner households: moving from EBB to Generation X, replacement rates are projected to drop from 54 percent to 38 percent for single-earner households. This sharp decline, which is concentrated in the last two cohorts, is surprising and quite different from the experience of older cohorts. It is primarily driven by projected changes in the nature of single-earner households. The percent of single-earner households in which spouses receive benefits solely based on the husband's earnings record is projected to drop sharply for the Later Boomers and Generation Xers, from 72 percent for EBB to 64 percent for the GX cohort (not shown). At the same time, the share of households in which spouses receive benefits based on the wife's work history will increase. The latter type of households tends to have lower replacement rates, because a husband who is not eligible for Social Security benefits based on his own working history usually has worked more and earned more than a non-eligible wife. As a result, a non-eligible husband ends up contributing more to the denominator of the replacement rate.

In summary, the analysis using the HRS and the MINT both show declining individual and household replacement rates. Moreover, the simulations for future retirees indicate that the increasing labor force participation of women will continue to put downward pressure on Social Security replacement rates for future retirees.

Explaining Differences over Time: Oaxaca-Blinder Decomposition Conceptual Framework

This section measures how much of the decline in replacement rates can be explained by the changing lives of women – labor force participation and marriage patterns – as opposed to the other major explanation – reductions due to the extension of the FRA and early claiming.

Claiming behavior could be particularly important because, as a result of the 1983 Amendments, Social Security's FRA is rising from 65 to 67. The actuarial reduction for early claiming means that if younger cohorts do not postpone claiming to keep pace with the scheduled changes in the FRA, they will face a lower replacement rates than older cohorts. Figure 4 shows the magnitude of the decline by comparing the ratio of benefits claimed at the

EEA versus the FRA by cohort.¹⁹ MINT also projects that the actual claiming age will increase from 63.5 for those born in the early 1930s to 64.1 for Generation Xers (Table 7).²⁰

The method used to examine how much of the gaps in replacement rates between birth cohorts can be explained by differences in observable characteristics, including labor force experience, marriage patterns, and claiming behavior is based on the work of Oaxaca (1973) and Blinder (1973), a decomposition method widely used in social science research. Essentially, this decomposition involves calculating what one cohort's outcomes would have looked like if it had the characteristics of another cohort. The approach involves estimating the following linear regression model to predict household replacement rates for individuals at retirement:

$$R_i = X_i \beta_i + \varepsilon_i \tag{1}$$

where R_i denotes the household replacement rate for individual i, X_i denotes a set of observed characteristics and a constant, β_i contains the slope parameters and the intercept, and ε_i is a random error term. To explore the difference between two cohorts, we estimate two parallel models for each cohort separately:

$$R_{c1} = X_{c1}\beta_{c1} + \varepsilon_{c1} \tag{2}$$

$$R_{c2} = X_{c2}\beta_{c2} + \varepsilon_{c2} \tag{3}$$

where C1 denotes cohort 1 and C2 denotes cohort 2, and the error terms ε_{C1} and ε_{C2} are mean zero. The difference between the mean outcomes of these two cohorts is:

$$E(R_{c1}) - E(R_{c2}) = \overline{X_{c1}}\beta_{c1} - \overline{X_{c2}}\beta_{c2}$$
(4)

¹⁹ Similarly, because delayed retirement credits accrue only till age 70, for later cohorts the maximum benefit as a percent of the full retirement benefit will be lower as compared with earlier cohorts.

Based on MINT's projection, the trend in claiming ages has been flat since the EBB. Part of the reason is that MINT's OASI-claiming model does not explicitly build in the rising FRA or cohort effects as covariates in estimation and then projection. See page IV–10, table 4-4 in Smith et al. (2010) for detailed description of model specification and list of independent variables. However, MINT 6 partially accounts for the higher FRA, by estimating and simulating two separate models depending on whether the individual is subject to the Retirement Earnings Test (RET), which in 2000 was suspended after reaching FRA. As the FRA increases, working individuals in future cohorts will be subjected to the RET for longer periods in their 60s, thus they are projected to be more likely to delay claiming. The resulting distribution of claiming ages, of course, will also depend on the extent to which individuals belonging to various socio-demographic groups are likely to be working enough, so as to be subjected to the RET. As the authors indicate in the text: "These estimates are based on a sample of individuals for whom the FRA for Social Security ranged from 65 to 66. As the FRA continues to increase to 67, these algorithms automatically slow claiming for higher earners at younger ages (those with earnings above the retirement earnings test exempt amount), but they do not generally slow claiming for lower earners (all else equal)." When interpreting the decomposition results, one should be cautious of the possibility that the current version of MINT might be somewhat underestimating the claiming age of younger cohorts,

By adding and subtracting both $\overline{X_{c1}}\beta_p$ and $\overline{X_{c2}}\beta_p$ to the right-hand side, the equation can be rewritten as:

$$E(R_{c1}) - E(R_{c2}) = (\overline{X_{c1}} - \overline{X_{c2}})\beta_p + (\beta_{c1} - \beta_p) \, \overline{X_{c1}} + (\beta_p - \beta_{c2}) \, \overline{X_{c2}}$$
 (5)

where β_p is the coefficient from a pooled regression in either cohort (Neumark 1988).²¹ This equation decomposes the difference between outcomes in populations C1 and C2 into the portion that can be explained by differences in the mean of the variables X in the two groups (the first part commonly called the "explained" portion) and the portion owing to differences in the coefficients between the two groups for the same values of X (commonly referred to as the "unexplained" portion; including differences in the intercept).²²

In the main analysis, the X vector includes three major components that could contribute to the difference across cohorts: marital status (M); labor supply (L); and claiming behaviors (Bratio). The vector for marital status (M) includes dummies for married, widowed, and divorced; the vector for labor supply (L) includes total number of covered quarters, a dummy of whether worked over 40 quarters, and a measure of average lifetime earnings. 23 Bratio is the outcome of claiming behavior, given the extension of the FRA across cohorts; it is constructed as the ratio of actual to full benefits, as a result of the individuals claiming early and receiving an actuarially reduced benefit, or claiming late and receiving delayed retirement credits. 24 In addition, the model also controls for changes in education, race, and gender over time; these factors are grouped in D vector. E is a random error term with mean zero.

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²¹As discussed in the literature, the Blinder-Oaxaca decomposition incurs the index number problem, implying that decomposition is unstable depending on the choice of the reference group. In order to overcome the index number problem, Neumark (1988) proposes a general decomposition which is based on a pooled regression and involves using the weighted average of two groups, and this pooled decomposition Neumark (1988) proposed has been adopted as the primary approach to measure explained and unexplained gaps in a number of empirical studies (Elder, Goddeeris, Haider 2010). While there are other modifications of the Oaxaca-Blinder method, we adopt the Neumark (1998) version in this paper.

²² It is important recognize that the "unexplained" portion also captures all potential effects of differences in unobserved variables.

²³ Average lifetime earnings are constructed by averaging the individual's ratio of nominal earnings to the AWI over his working life. Since the initial Social Security benefits are wage-indexed, this measure directly relates lifetime earnings to the resulting replacement rate.

²⁴ Over time, the *Bratio* has declined, from 0.9 for the Depression Era cohort to 0.83 for the GX cohort. The potential endogeneity of the *Bratio* variable will be discussed in next section.

Empirical Results

The results of estimating equation (5) are summarized in Table 9, which decomposes the differences in mean replacement rates between cohorts to its contributing factors. ^{25, 26} Overall, the difference in average replacement rates between the oldest cohort (the Depression Era 1 cohort) and the youngest (the Generation X cohort) is about 13 percentage points. ^{27, 28} Changes in labor supply, including labor force attachment and lifetime earnings, together explain about 32 percent of the difference in replacement rates between the oldest and youngest cohorts. ²⁹ Moreover, when comparing the oldest cohort to cohorts that are closer to it in terms of birth year, the labor force supply and earnings account for an even bigger percent of the change -- ranging from 31.7 to 74.6 percent. For instance, the labor force supply and earnings explain over 67 percent of the change when comparing Depression Era 1 cohort to Depression Era 2 cohort.

Changes in marital status over time also impact the replacement rate, but in a direction that is in some cases opposite to the effect of labor supply, particularly when comparing cohorts further apart.³⁰ Since married couples have, on average, lower replacement rates compared to other groups, the decline in the share of married households leads to an increase in the replacement rate.³¹ In terms of magnitude, these effects are small though statistically significant. Changes in marital patterns account for less than 3 percent of the difference in mean replacement rates between the oldest and youngest cohort in our sample (Table 9).

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²⁵ For the purpose of consistency, we report the decomposition results using MINT. The results are largely consistent for overlapped cohorts using the HRS data. These results are available upon request.

²⁶ The detailed regressions results by cohort, as well as the mean values of the covariates and the results of the pooled regressions are available from authors upon request.

²⁷The decline in replacement rate between the oldest and youngest cohort is slightly bigger here than in table 5 simply due to the fact that table 5 present medians, while the decomposition model compares means because by construction the Oaxaca-Blinder methodology decomposes the mean differences.

²⁸ The Blinder – Oaxaca model decomposes the mean differences in household replacement rates. In the case of married couples, each member is treated as a separate observation and husband and wife can appear in different birth cohorts.

²⁹While we separately control for total number of covered quarters, and eligibility status in the form of an indicator of whether worked over 40 quarters, and a measure of average lifetime earnings in the regression model for simplicity of exposition. The table reports the total effect for these three components of labor supply. The separate effect of each component is available from authors upon request.

³⁰While we separately control for dummies for married, widowed, and divorced, the table reports the total effect for these three components of marital patterns. The separate effect of each component is available from authors upon request.

³¹ One should note that our measures capture just the percent of average lifetime earnings that Social Security benefits replace in retirement. An alternative way to compare wellbeing across households would be to use equivalence scales to account for the economies of scale in consumption that married couples enjoy. This, however, is out of the scope of this paper.

Claiming behavior given the extension of the FRA over time, however, is also an important factor that accounts for over a third of the change in replacement rates between the oldest and the youngest cohorts. The reason for the effect of claiming behavior is that even though the younger generations are projected to retire later, this delay is not sufficient to keep pace with the increase in the FRA. As a result, MINT expects a larger portion of future retirees to face an actuarial reduction in their benefits.

Additionally, changes in demographic factors, such as race, gender, and education also explain about 5 percent of the total decline in replacement rates over time. Finally, although differences in three major factors, labor force activities, marital status, and claiming behavior given the extension of the FRA over time can account for much of the decline in replacement rates over time, over 30 percent of the change between the oldest and the youngest cohort remains unexplained. The unexplained component is bigger when comparing cohorts that are further apart, suggesting that these unexplained differences could in part be driven by the underlying assumptions used for the projections.

The Blinder-Oaxaca analysis is repeated for women only (Table 10). The pattern is largely consistent with that for all households, although changes in labor supply and earnings explain a larger fraction of the change in mean replacement rates across cohorts. About half (50.6 percent) of the difference is explained by the changes in labor supply and earnings when comparing replacement rates between the oldest and the youngest cohorts. Further, the "unexplained" part is much smaller (15.6 percent), which is consistent with the fact that the changes in replacement rates over time is primarily driven by the changing role of women.

Finally, the Blinder-Oaxaca decomposition analysis is applied to different marital status groups (Table 11). The results are largely consistent, except that changing claiming behaviors given the extension of the FRA play a much more important role for the divorced and never married groups, accounting for nearly 50 percent of the change in replacement rates between the oldest and the youngest cohorts. For the married, the model also controls for spouses' characteristics. By doing so, this exercise provides further evidence on how marriage, specifically assortative mating, impacts replacement rates.³² The results show that spouse's labor

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³²The literature has documented substantial changes in assortative mating patterns over time. In addition to what we have mentioned in a previous section i.e., that the correlation between spouses' earnings has become positive from negative over time, couples are becoming more similar in other dimensions and rather than marrying up, more women are marrying down in terms of education (Rose 2001).

supply and earnings, and claiming behaviors play a nearly equally important role as the individual's own labor supply and earnings and claiming decisions in explaining changes in household replacement rates over time.

Alternative Specifications

The results from our main model reveal the importance of individuals' claiming behavior on replacement rates. By design the variable that captures the effect of claiming behavior, *Bratio*, reflects the actuarial reduction or delayed retirement credit applied to an individual's full benefit and thus is a function of both the age of claiming and the individual's FRA which has increased over time for individuals in our sample. While *Bratio* does not separately identify the impact of claiming from that of the law change, its inclusion is important to the empirical specification because its omission would have confounded the estimates of the impacts of labor supply and marriage rates.

Alternatively, to isolate the impacts of our main variables of interest from the impacts of claiming and law changes, we compare trends in household replacement rates at actual claiming ages with what they would have been had all units claimed at the FRA (Table 12).³³ As expected, Table 12 reveals higher median replacement rates at FRA, as compared with replacement rates at actual claiming age. Further, we find an overall smaller decline in replacement rates over time for all groups.

We estimate decomposition models at the FRA to mitigate the effects of potential behavioral responses to the scheduled FRA increase and to provide a robustness check to the earlier estimation results. By defining the full-retirement-age replacement rates as the outcome variable, we remove the variable *Bratio* from the right hand side of the model and avoid potentially confounding effects of the previous specification.

The estimates are summarized in Tables 13, 14 and 15 for the full sample of households, only women, and by marital status, respectively. In the absence of the effect of claiming behavior, difference in labor supply, including labor force attachment and earnings can explain

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³³Doing a full counterfactual exercise in which individuals and households are forced to claim benefits at the FRA is quite complex and involves many assumption as to how it would affect labor supply, earnings and potentially effects on the AWI and other aggregate macro variables. The exercise is beyond the scope of this paper. Instead, for illustrative purposes we calculate benefits at the FRA by simply adjusting the benefit levels to offset the effects of the actuarial reduction for one's early claiming or for delayed retirement credits.

over 70 percent of the gap in replacement rates between the Depression Era 1 cohort and the following generations up to the Middle Boomers, and about half of the difference between the oldest and youngest cohorts (Table 13). Marital patterns have a statistically significant but economically small effect.³⁴ Changing demographics also only account for a small percent of the difference. Again, a big portion (half) of the difference with the last two cohorts remains unexplained by differences in mean characteristics and is instead attributed to the changes in the returns to the factors (that is, due to changes in the coefficient estimates, rather than difference in mean characteristics) or unobservables.

In the case of the estimations for women, higher labor force participation and earnings account for almost all of the difference in replacement rates for some of the earlier cohorts and about 74 percent of the difference in replacement rates for the earliest and latest cohorts in the sample.³⁵

To summarize, decomposing the source of the change in replacement rates over time shows that changes in labor supply and earnings, and the extension of the FRA and changes in claiming behavior each explain about one third of the difference in replacement rates between the oldest and youngest cohorts. When comparing replacement rates at the FRA, labor supply and earnings solely explain about half of the difference between the oldest and youngest cohorts, and three fourths or more of the difference for cohorts up to the Middle Baby Boomers. Demographics, including marital status, which has changed dramatically over time, have only a small effect. A significant share of the change between oldest and youngest remains unexplained, that is, not attributable to differences in mean characteristics between the cohorts.

Conclusion

This paper examines the extent to which the changing role of women impacts Social Security replacement rates. It first documents substantial changes in women's labor force

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³⁴ Marital status appears with overall insignificant effect for most cohorts in the specifications including only women. The reason is that significant effects on married, widowed and divorced (never married is the omitted category) offset each other in magnitude. Detailed decomposition results including the marital groups are available from the authors upon request.

³⁵Further, we also conduct the decomposition analysis using the latest cohort, the Generation X, as the baseline. Overall the results are consistent with the previous finding of strong effects of labor supply and earnings, and much smaller effect of changing marriage rates. With this approach we also find that the model explains consecutive cohorts better (the unexplained portion is smaller) and in fact shows almost no difference in outcomes between the youngest two cohorts (Late Baby Boomers and Generation X). The results are available from the authors upon request.

participation and marital status over time. Then the study estimates changes in Social Security replacement rates when first claiming across a broad range of cohorts: for those born between 1931 and 1975. It compares estimated replacement rates of current retirees using different datasets, and it further projects replacement rates for future retirees. The results show that there has been a marked decrease in the proportion of pre-retirement income that Social Security replaces. Moreover, this trend will continue for years to come. This outcome is positive for Social Security's finances. Over one third of the decline in replacement rates across cohorts can be explained by the increased labor supply and earnings of women. Surprisingly, trends in marriage patterns account for only a small fraction of the change in replacement rates over time. Much of the remaining explanation rests with the increased FRA and changing claiming behaviors. As people are living longer but many are still retiring in their early 60s, the declining role for Social Security implies that retirees will have to rely increasingly on other sources of retirement income.

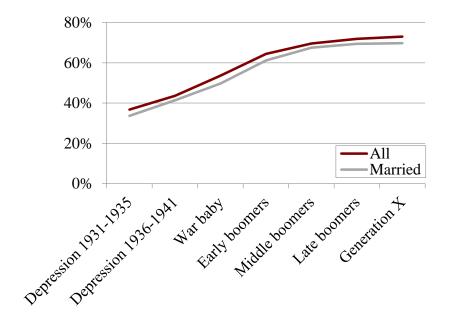
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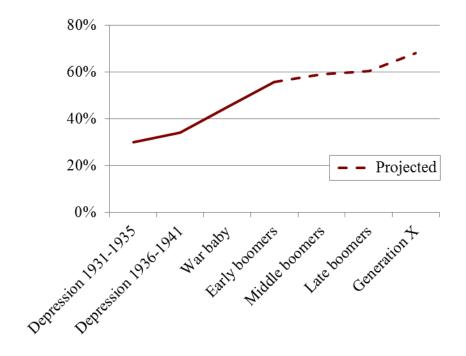
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Figure 1. Labor Force Participation Rates of Women Aged 25-34, by Birth Cohort and Marital Status



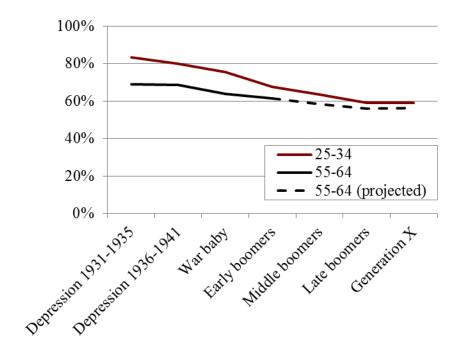
Note: "In the labor force" is defined as having positive earnings during the year. *Source:* Authors' calculations based on MINT.

Figure 2. Median Ratio of Wife's to Husband's Average Indexed Monthly Earnings, by Birth Cohort



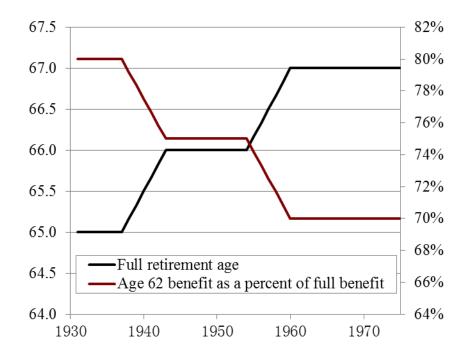
Source: Authors' calculations based on MINT.

Figure 3. Percent of Women Married, by Age Group by Birth Cohort



Source: Authors' calculations based on MINT.

Figure 4. Full Retirement Age and Early Eligibility Benefit as a Percent of Full Retirement Benefit, by Birth Cohort



Source: Authors' calculations using U.S. Social Security benefit rules.

Table 1. Characteristics of Individuals When First Claimed Social Security Benefits, by Birth Cohort

	Depression	Depression	War Baby	Early Boomers		
Characteristics	1931-1935	1936-1941	war Baoy	Larry Doomers		
Gender						
Men	46.26 %	47.62 %	47.17 %	46.91 %		
Women	53.74	52.38	52.83	53.09		
Marital status						
Married	54.66	53.54	52.69	49.69		
Divorced	22.74	29.02	31.63	35.72		
Never married	5.92	5.99	6.49	8.3		
Widowed	16.68	11.45	9.18	6.29		
Education						
Less than HS	22.02	17.27	9.87	8.83		
High School	57.9	58.91	60.67	56.72		
College +	20.08	23.82	29.46	34.45		
Numbers of quarter	s covered by ge	ender and marit	al status			
Women						
Married	89	103	113	124		
Divorced	109	114	124	133		
Never married	145	145	143	153		
Widowed	98	95	113	117		
Men						
Married	147	156	154	154		
Divorced	135	144	152	152		
Never married	122	139	146	147		
Widowed	142	151	141	148		
Benefit type (all wor	nen) (%)					
Retired worker	50.26	56.93	64.09	72.5		
Dually entitled	25.08	26.48	23.8	18.91		
Auxiliary only	24.65	16.59	12.11	8.59		
Average AIME (hou	Average AIME (household level) 2012 dollars (\$)					
Married	55,679	70,879	81,200	89,750		
Divorced	24,786	30,951	36,551	39,769		
Never married	25,258	37,799	38,924	43,330		
Widowed	20,774	21,630	28,142	29,229		
Average benefit (ho	usehold level) 2	2012 dollars (\$)				
Married	24,783	29,071	29,736	32,271		
Divorced	11,428	13,338	14,091	14,906		
Never married	10,966	14,560	14,201	15,671		
Widowed	11,805	13,528	15,063	16,626		
Number of observat	ions					
	3397	4345	2014	2544		

Source: Authors' calculations based on the HRS.

Table 2. Estimated Replacement Rates, Individual Level (Median), by Birth Cohort

	Depression	Depression	Wan Dahy	Early Boomers
	1931-1935	1936-1941	War Baby	
All individuals	47 %	44 %	39 %	39 %
Men	38	37	34	35
Women	65	56	49	45
Never married				
Men	50	45	39	41
Women	43	41	38	42
Currently married				
Men	38	37	33	34
Women	70	56	49	45
Widowed				
Men	41	37	37	34
Women	72	82	77	62
Divorced				
Men	40	39	37	36
Women	57	52	44	42

Note: Replacement rate is defined as the unit's Social Security benefit over AIME. *Source:* Author's calculations based on the HRS.

Table 3. Estimated Replacement Rates, Household Level (Median), by Birth Cohort

	Depression 1931-1935	Depression 1936-1941	War Baby	Early Boomers
All households	47 %	44 %	39 %	39 %
Never married	49	44	38	42
Currently married				
Single-earner households	54	53	49	52
Two-earner households	43	41	37	36
Combined married households	46	42	38	37
Widowed	64	68	61	61
Divorced	48	46	40	39

Note: Replacement rate is defined as the unit's Social Security benefit over AIME. *Source:* Authors' calculations based on the HRS.

Table 4.1. Estimated Replacement Rates for the Married (Median, Single-Earner Households), by Birth Cohort

	Depression	Depression		
	1931-1935	1936-1941	War Baby	Early Boomers
Husband's Earni	ings			
Low	67 %	71 %	78 %	76 %
Median	51	52	48	51
High	45	46	39	39

Table 4.2. Estimated Replacement Rates for the Married (Median, Two-Earner Households), by Birth Cohort

Boomers
45 %
36
30
3

Table 4.3. Estimated Replacement Rates for the Married (Median, Combined), by Birth Cohort

	Depression	Depression		
	1931-1935	1936-1941	War Baby	Early Boomers
Husband's Earni	ings			
Low	57 %	53 %	47 %	48 %
Median	45	42	38	37
High	38	35	31	30

Note: Replacement rate is defined as the unit's Social Security benefit over AIME.

Source: Authors' calculations based on the HRS.

Table 5. Estimated Replacement Rates, Individual Level (Median), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
All individuals	53 %	49 %	46 %	46 %	45 %	40 %	40 %
Never married							
Men	47	45	44	43	45	43	41
Women	52	49	44	44	47	38	39
Currently marrie	ed						
Men	39	39	37	39	38	35	35
Women	78	68	57	52	49	44	44
Widowed							
Men	41	40	40	42	38	37	41
Women	121	86	81	70	66	58	58
Divorced							
Men	44	43	40	41	41	37	36
Women	66	57	53	52	50	46	44

Note: Replacement rate is defined as the unit's Social Security benefit over AIME.

Table 6. Estimated Replacement Rates, Household Level (Median), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
All households	50 %	47 %	45 %	45 %	44 %	39 %	39 %
Never married	47	47	43	44	45	40	38
Currently married							
Single-earner	53	54	54	54	48	39	38
Two-earner	45	43	41	41	40	36	37
Combined	47	45	42	42	41	37	37
Widowed	64	60	61	56	53	48	50
Divorced	52	48	46	47	45	41	40

Note: Replacement rate is defined as the unit's Social Security benefit over AIME. *Source:* Authors' calculations based on MINT.

Table 7. Characteristics for Individuals When First Claimed Benefits, MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
Gender							
Men	46.76 %	47.18 %	47.14 %	46.20 %	46.87 %	47.44 %	47.58 %
Women	53.24	52.82	52.86	53.80	53.13	52.56	52.42
Marital status							
Married	73.76 %	72.12 %	68.05 %	63.35 %	61.08 %	60.52 %	58.53 %
Divorced	10.62	12.85	17.55	19.39	20.13	20.25	20.97
Never married	3.53	3.82	4.79	6.47	7.65	8.23	10.31
Widowed	12.09	11.20	9.61	10.78	11.14	11.00	10.19
Education							
Less than high school	20.59 %	13.92 %	9.04 %	6.37 %	7.32 %	7.19 %	8.10 %
High school	58.84	61.58	59.76	58.23	60.32	59.04	54.56
College +	20.58	24.50	31.20	35.40	32.36	33.77	37.34
Average numbers of cover	ed quarters						
Men							
Married	141	143	144	143	144	146	142
Divorced	137	135	142	139	144	148	147
Never married	127	132	131	136	133	135	140
Widowed	139	141	134	137	141	141	137
Women							
Married	75	86	99	110	117	119	120
Divorced	106	107	121	129	131	131	129
Never married	124	132	132	142	134	140	137
Widowed	84	92	106	113	116	119	117
Benefit type (all women)							
Retired worker	44.20 %	55.30 %	59.47 %	67.91 %	70.50 %	71.77 %	75.17 %
Dually entitled	31.31	28.34	27.91	23.92	21.62	20.57	17.73
Auxiliary only	24.50	16.35	12.62	8.16	7.87	7.66	7.10

Table 7 (con't). Characteristics for Individuals When First Claimed Benefits, MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
Average AIME (househo	old level) 2012 dol	lars					
Married	\$48,474	\$58,188	\$69,901	\$77,339	\$84,564	\$90,867	\$96,205
Divorced	\$24,499	\$28,366	\$35,004	\$36,661	\$41,158	\$44,629	\$49,003
Never married	\$25,829	\$31,681	\$37,679	\$40,096	\$40,939	\$43,625	\$51,373
Widowed	\$21,491	\$25,465	\$29,014	\$32,608	\$36,855	\$39,889	\$40,475
Average Benefit (househ	old level) 2012 do	ollars					
Married	\$22,126	\$25,536	\$28,888	\$31,400	\$33,225	\$32,046	\$33,647
Divorced	\$12,397	\$13,012	\$15,620	\$16,360	\$17,543	\$17,063	\$18,148
Never married	\$11,290	\$13,533	\$14,908	\$16,043	\$16,260	\$15,209	\$17,291
Widowed	\$13,264	\$14,439	\$16,062	\$17,004	\$18,300	\$17,606	\$18,353
Actual claiming age							
All	63.5	63.4	63.9	64.3	64.1	64.1	64.1
Men	63.9	63.7	64.0	64.5	64.3	64.4	64.4
Women	63.3	63.2	63.7	64.1	63.9	63.8	63.8

Table 8.1. Estimated Replacement Rates for the Married (Median, Single-Earner Households), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
Husband's earn	ings						
Low	73 %	72 %	67 %	72 %	52 %	54 %	55 %
Median	53	52	48	46	44	31	34
High	46	44	46	37	42	33	26

Table 8.2. Estimated Replacement Rates for the Married (Median, Two-Earner Households), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
Husband's earn	nings						
Low	53 %	53 %	51 %	51 %	49 %	44 %	46 %
Median	45	43	40	42	41	36	38
High	41	38	37	36	36	31	30

Table 8.3. Estimated Replacement Rates for the Married (Median, Combined), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
Husband's earn	ings						
Low	58 %	57 %	54 %	53 %	50 %	45 %	47 %
Median	46	44	41	42	41	36	37
High	42	39	37	36	36	31	30

Note: Replacement rate is defined as the unit's Social Security benefit over AIME.

Table 9. Explaining Differences over Time, Decomposition, Household Level, All

			Gap in M	Iean Replacement	Rates Due to.		
		Difference in Mean				Labor	
Changes between		Replacement Rates			Claiming	Supply and	
cohort 1 and cohort 2		(cohort 1 - cohort 2)	Demographics	Marital Status	Behaviors	Earnings	Unexplained
Depression 1 and Depression 2	Δ of replacement rate	0.024	0.002	0.001	0.011 ***	0.016 ***	-0.006
	% of Δ		8.4%	2.8%	47.9%	67.7%	-26.9%
Depression 1 and War Baby	Δ of replacement rate	0.052	0.006 ***	0.000	0.017 ***	0.035 ***	-0.006
	% of Δ		12.0%	0.9%	31.8%	67.7%	-12.4%
Depression 1 and Early Boomer	Δ of replacement rate	0.055	0.007 ***	-0.004 ***	0.003	0.041 ***	0.009 **
	% of Δ		12.7%	-7.6%	4.7%	74.6%	15.7%
Depression 1 and Middle Boomer	Δ of replacement rate	0.078	0.006 ***	-0.005 ***	0.025 ***	0.041 ***	0.011 **
	% of Δ		7.7%	-6.4%	32.0%	52.7%	14.1%
Depression 1 and Late Boomer	Δ of replacement rate	0.128	0.008 ***	-0.005 ***	0.042 ***	0.045 ***	0.037 ***
	% of Δ		5.9%	-3.6%	33.0%	35.4%	29.3%
Depression 1 and Generation X	Δ of replacement rate	0.127	0.006 ***	-0.003 ***	0.043 ***	0.040 ***	0.042 ***
	% of Δ		4.5%	-2.7%	33.7%	31.7%	32.8%

Note: Significance level, *** p<0.01, ** p<0.05, * p<0.1.; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected

^{1.} The sum of demographics, marital status, claiming behaviors, labor supply and earnings, and unexplained equals to difference in mean replacement rates.

^{2.} The sum of demographics, marital status, claiming behaviors, labor supply and earnings, and unexplained equals to 100%. Rounding errors are possible. *Source:* Authors' calculations based on MINT.

Table 10. Explaining Differences over Time, Decomposition, Household Level, Women

			Gap in M	ean Replacement I	Rates Due to		
		Difference in Mean					
Changes between		Replacement Rates			Claiming	Labor Supply	
cohort 1 and cohort 2		(cohort 1 - cohort 2)	Demographics	Marrital Status	Behaviors	and Earnings	Unexplained
Depression 1 and Depression 2	Δ of replacement rate	0.033	0.002 **	0.001	0.009 ***	0.021 ***	-0.001
	% of Δ		7.0%	3.6%	28.0%	63.3%	-1.8%
Depression 1 and War Baby	Δ of replacement rate	0.059	0.006 ***	0.002	0.011 ***	0.052 ***	-0.012 **
	% of Δ		10.5%	3.4%	18.1%	88.0%	-20.0%
Depression 1 and Early Boomer	Δ of replacement rate	0.070	0.006 **	-0.002	0.000	0.070 ***	-0.005
	% of Δ		8.9%	-2.2%	-0.7%	100.9%	-6.9%
Depression 1 and Middle Boomer	Δ of replacement rate	0.090	0.007 ***	-0.002	0.021 ***	0.070 ***	-0.006
	% of Δ		7.6%	-2.7%	23.0%	78.2%	-6.2%
Depression 1 and Late Boomer	Δ of replacement rate	0.141	0.010 ***	-0.003	0.040 ***	0.077 ***	0.017 **
	% of Δ		7.3%	-2.0%	28.1%	54.3%	12.3%
Depression 1 and Generation X	Δ of replacement rate	0.142	0.009 ***	-0.001	0.040 ***	0.072 ***	0.022 ***
	% of Δ		6.1%	-0.7%	28.5%	50.6%	15.6%

Note: Significance level, *** p<0.01, ** p<0.05, * p<0.1; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected.

^{1.} The sum of demographics, marital status, claiming behaviors, labor supply and earnings, and unexplained equals to difference in mean replacement rates.

2. The sum of demographics, marital status, claiming behaviors, labor supply and earnings, and unexplained equals to 100%. Rounding errors are possible.

Source: Authors' calculations based on MINT.

Table 11. Explaining Differences over Time, Decomposition, Household Level, by Marital Status

					Gap in Mea	an Replacement Ra	tes Due to			
Changes between	1	Difference in Mean					Spouse's	Spouse's		
Depression 1 and		Replacement Rates		Claiming	Labor Supply	Spouse's	Claiming	Labor Supply		
Generation X		(Depression 1 - Gen X)	Demographics	Behaviors	and Earnings	Demographics	Behaviors	and Earnings	Unexplai	ned
Married	Δ of replacement rate	0.112	0.000	0.026 ***	0.027 ***	0.002 **	0.022 ***	0.032 ***	0.001	1
	% of Δ		0.1%	23.5%	24.4%	2.0%	20.0%	28.2%	1.3%	2
Widowed	Δ of replacement rate	0.177	0.004	0.049 ***	0.093 ***				0.031 **	*
	% of Δ		2.1%	27.7%	52.5%				17.7%	
Divorced	Δ of replacement rate	0.150	0.002	0.073 ***	0.068 ***				0.007	
	% of Δ		1.5%	48.7%	45.0%				4.9%	
Never married	Δ of replacement rate	0.170	0.003	0.085 ***	0.060 ***				0.022 **	*
	% of Δ		1.8%	49.8%	35.3%				13.1%	

Note: Significance level, *** p<0.01, ** p<0.05, * p<0.1; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected

^{1.} The sum of demographics, claiming behaviors, labor supply, spouse's demographics, spouse's claiming behaviors, spouse's labor supply and earnings and unexplained equals to difference in mean replacement rates.

^{2.} The sum of demographics, claiming behaviors, labor supply, spouse's demographics, spouse's claiming behaviors, spouse's labor supply and earnings and unexplained equals to 100%. Rounding errors are possible.

Table 12. Comparison of Replacement Rates: Actual Claiming Age vs. Claiming at FRA, Household Level (Median), MINT by Birth Cohort

	Depression	Depression		Early	Middle	Late	Generation
	1931-1935	1936-1941	War Baby	Boomers	Boomers	Boomers	Xers
All households							
Actual claiming age	50 %	47 %	45 %	45 %	44 %	39 %	39 %
Claiming at FRA	55	53	51	51	51	49	49
Never married							
Actual claiming age	47	47	43	44	45	40	38
Claiming at FRA	53	50	49	48	52	51	49
Currently married							
Actual claiming age	47	45	42	42	41	37	37
Claiming at FRA	53	51	48	48	48	45	46
Widowed							
Actual claiming age	64	60	61	56	53	48	50
Claiming at FRA	77	70	70	64	63	62	63
Divorced							
Actual claiming age	52	48	46	47	45	41	40
Claiming at FRA	55	53	52	53	52	51	50

Note: Replacement rate is defined as the unit's Social Security benefit over AIME. *Source:* Authors' calculations based on MINT.

Table 13. Explaining Differences over Time, Decomposition of Mean Differences in Replacement Rates at FRA, Household Level, All

			Gap	in Mean Replace	ment Rates Due	e to	
Changes between cohort 1 and cohort 2		Difference in Mean Replacement Rates (cohort 1 - cohort 2)	Demographics	Marital Status	Labor Supply and Earnings	Unexplained	
Depression 1 and Depression 2	Δ of replacement rate	0.017	0.002	0.001	0.018 ***	-0.004	1
	% of Δ		12.2%	4.3%	105.7%	-23.8%	2
Depression 1 and War Baby	Δ of replacement rate	0.044	0.006 ***	0.001	0.039 ***	-0.002	
	% of Δ		14.8%	1.4%	88.1%	-4.6%	
Depression 1 and Early Boomer	Δ of replacement rate	0.059	0.007 ***	-0.005 ***	0.046 ***	0.011 **	
	% of Δ		11.7%	-8.6%	77.5%	19.3%	
Depression 1 and Middle Boomer	Δ of replacement rate	0.066	0.006 ***	-0.006 ***	0.047 ***	0.019 ***	k
	% of Δ		8.5%	-9.5%	72.0%	29.0%	
Depression 1 and Late Boomer	Δ of replacement rate	0.102	0.008 ***	-0.006 ***	0.053 ***	0.048 ***	k
	% of Δ		7.9%	-6.2%	51.7%	46.5%	
Depression 1 and Generation X	Δ of replacement rate % of Δ	0.100	0.006 *** 6.2%	-0.005 *** -5.2%	0.050 *** 50.1%	0.049 *** 48.9%	ķ

Note: Significance level, *** p<0.01, ** p<0.05, * p<0.1.; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected.

^{1.} The sum of demographics, marital status, labor supply and earnings, and unexplained equals to difference in mean replacement rates.

^{2.} The sum of demographics, marital status, labor supply and earnings, and unexplained equals to 100%. Rounding errors are possible. *Source:* Authors' calculations based on MINT.

Table 14. Explaining Differences over Time, Decomposition of Mean Differences in Replacement Rates at FRA, Household Level, Women

			Gap in Mean Replacement Rates Due to				
Changes between		Difference in Mean Replacement Rates	Damagarilla	Marital	Labor Supply	I I 1	
cohort 1 and cohort 2		(cohort 1 - cohort 2)	Demographics	Status	and Earnings	Unexplained	
Depression 1 and Depression 2	Δ of replacement rate	0.030	0.003 **	0.001	0.024 ***	0.002	I
	% of Δ		10.2%	4.6%	78.8%	6.4%	2
Depression 1 and War Baby	Δ of replacement rate	0.056	0.008 ***	0.003	0.057 ***	-0.011 *	
	% of Δ		13.5%	4.9%	101.4%	-19.8%	
Depression 1 and Early Boomer	Δ of replacement rate	0.079	0.007 ***	-0.002	0.079 ***	-0.005	
	% of Δ		9.1%	-2.8%	99.9%	-6.2%	
Depression 1 and Middle Boomer	Δ of replacement rate	0.083	0.007 ***	-0.004 *	0.081 ***	0.000	
	% of Δ		8.6%	-5.0%	96.6%	-0.2%	
Depression 1 and Late Boomer	Δ of replacement rate	0.117	0.012 ***	-0.005 **	0.089 ***	0.020 **	
	% of Δ		10.5%	-4.0%	76.2%	17.2%	
Depression 1 and Generation X	Δ of replacement rate	0.117	0.009 ***	-0.002	0.086 ***	0.025 ***	*
	% of Δ		7.4%	-2.0%	73.6%	21.0%	

Note Significance level, *** p<0.01, ** p<0.05, * p<0.1.; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected

^{1.} The sum of demographics, marital status, labor supply and earnings, and unexplained equals to difference in mean replacement rates.

^{2.} The sum of demographics, marital status, labor supply and earnings, and unexplained equals to 100%. Rounding errors are possible. *Source:* Authors' calculations based on MINT.

Table 15. Explaining Differences over Time, Decomposition of Mean Replacement Rates at FRA, by Marital Status

				Gap in Mean Replacement Rates Due to			
Changes between	1	Difference in Mean		Labor		Spouse's Labor	
Depression 1 and		Replacement Rates		Supply and	Spouse's	Supply and	
Generation X		(Depression 1 - Gen X)	Demographics	Earnings	Demographics	Earnings	Unexplained
Married	Δ of replacement rate	0.089	-0.002	0.034 ***	0.002	0.038 ***	0.016 *** 1
	% of Δ		-1.9%	38.3%	2.0%	43.4%	18.3%
Widowed	Δ of replacement rate	0.165	0.004	0.111 ***			0.051 **
	$\%$ of Δ		2.3%	67.0%			30.7%
Divorced	Δ of replacement rate	0.113	0.000	0.081 ***			0.032 **
	$\%$ of Δ		-0.2%	72.2%			28.0%
Never married	Δ of replacement rate	0.110	0.005	0.070 ***			0.035 **
	% of Δ		4.1%	63.9%			32.0%

Note: Significance level, *** p<0.01, ** p<0.05, * p<0.1; Standard errors of the younger cohorts are likely understated, and significance levels overstated as they do not take into account that some of the input data are themselves projected

^{1.} The sum of demographics, labor supply, spouse's demographics, spouse's labor supply and earnings, and unexplained equals to difference in mean replacement rates.

^{2.} The sum of demographics, labor supply, spouse's demographics, spouse's labor supply and earnings, and unexplained equals to 100%. Rounding errors are possible.

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